

**STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY
COMMITTEE**

**WEDNESDAY 21 JULY 2010
7.00 PM**

Bourges/Viersen Room - Town Hall

AGENDA

Page No

1. Apologies for Absence

2. Declarations of Interest and Whipping Declarations

At this point Members must declare whether they have an interest, whether personal or prejudicial, in any of the items on the agenda. Members must also declare if they are subject to their party group whip in relation to any items under consideration.

3. Minutes of the meeting held on 16 June 2010

1 - 6

4. Call In of any Cabinet, Cabinet Member or Key Officer Decisions

The decision notice for each decision will bear the date on which it is published and will specify that the decision may then be implemented on the expiry of 3 working days after the publication of the decision (not including the date of publication), unless a request for call-in of the decision is received from any two Members of a Scrutiny Committee or Scrutiny Commissions. If a request for call-in of a decision is received, implementation of the decision remains suspended for consideration by the relevant Scrutiny Committee or Commission.

CRIME AND DISORDER SCRUTINY COMMITTEE

Item 5 only

5. Integrated Offender Management Programme

7 - 10

6. Citizens Power Programme

11 - 14

7. Scrutiny Big Debate - Issues Paper

15 - 18

8. Forward Plan of Key Decisions

19 - 32

To consider the latest version of the Forward Plan.

9. Work Programme

33 - 36

To agree the current work programme and discuss future items.

10. Date of Next Meeting

15 September 2010



There is an induction hearing loop system available in all meeting rooms. Some of the systems are infra-red operated, if you wish to use this system then please contact Paulina Ford on 01733 452508 as soon as possible.

Emergency Evacuation Procedure – Outside Normal Office Hours

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Committee Members:

Councillors: M Todd (Chairman), S Day (Vice-Chairman), M Collins, M Fletcher, G Simons, J R Fox and S Goldspink

Substitutes: Councillors: D Over, B Saltmarsh and G Murphy

Co-opted member when Committee Acting as the Crime and Disorder Scrutiny Committee:
Ansar Ali – Police Authority Representative

Further information about this meeting can be obtained from Paulina Ford on telephone 01733 452508 or by email – paulina.ford@peterborough.gov.uk

**MINUTES OF A MEETING OF THE
STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE
HELD IN THE
BOURGES & VIERSEN ROOMS, TOWN HALL, PETERBOROUGH**

16 JUNE 2010

Present: Councillors Todd (Chairman), Day, Simons, Peach and Goldspink

Co-Opted Member: Ansar Ali – Cambridgeshire Police Authority

Officers in Attendance:

Paul Phillipson	Executive Director - Operations
Christine Graham	Safer Peterborough Partnership Manager
Paulina Ford	Performance Scrutiny and Research Officer
Amy Brown	Solicitor

1. Apologies

Apologies had been received from Councillors Fletcher, Collins, and JR Fox. Councillor Peach was in attendance as substitute for Councillor Collins.

2. Declarations

There were no declarations of interest.

3. Minutes of the meeting held on 18 March and 6 April 2010

The minutes of the Strong and Supportive Communities Scrutiny Committee meetings held on 18 March and 6 April 2010 were approved as an accurate record.

4. Call In of any Cabinet, Cabinet Member or Key Officer Decisions

There were no requests for Call-in to consider.

CRIME AND DISORDER SCRUTINY COMMITTEE

5. Designated Public Place Order (DPPO)

The Safer Peterborough Partnership Manager introduced a report which proposed the implementation of a Designated Public Places Order (DPPO) to tackle anti social drinking in the Fletton Ward. Members were advised that consultation on the proposed DPPO had taken place with the public, Police, owners of licensed premises in the area, ward councillors and residents groups and no negative responses had been received. Statistical information had been collected from the Police about the levels of anti social behaviour and alcohol related incidents in the area. The DPPO was a tool to help address issues around drinking and would be used alongside other measures to assist in tackling anti social behaviour. DPPO's were popular with local residents as it demonstrated that their concerns had been listened to. A DPPO meant that it would be an offence to continue to consume alcohol when asked to stop by a Police Officer but it was not an alcohol ban. The DPPO would go to full Council for approval in time for the summer period when anti social drinking would be at its worst.

Observations and Questions:

- How many DPPO's are there in the city and how effective are they? The officer responded that there was in the region of 6 or 7 in place which included the City Centre, Stanley Recreation ground, and three in the Orton's.
- Why has this area been chosen for a DPPO? Members were advised by the officer that complaints had been received from residents living in the area. As soon as there was a request to consider a DPPO officers looked at whether there were other tools already in place and if they were already aware of any other problems in the area. This area had historically been a problem during the summer months.
- Were there enough officers to police the various restrictions and bans? The officer advised that the police would patrol the area more in the summer months and that the DPPO gave the police another tool to help with anti social drinking.
- When had the consultation taken place as the Neighbourhood Council was not included on the list of consultees? The officer advised that it had taken place over a period of 28 days from the end of April to the end of May and unfortunately had not fitted in with the timetable for the Neighbourhood Council for this area.
- Could the relevant Neighbourhood Council be included in the consultation process in the future? The solicitor advised that this was being looked into. This particular DPPO did not include the Neighbourhood Council due to the timing of when the DPPO was required. The possibility of whether the decision making process could be delegated to Neighbourhood Councils rather than having to go to full Council was currently being examined.
- Would this be a permanent order? The officer advised that it was not a time limited order.
- Was there a danger that by putting a DPPO in one particular area that it would only push the problem into another area? The officer advised that from the knowledge that they had there was a possibility of displacement but the likelihood of the problem moving from a recreation area to a residential area was less likely but it would be monitored closely.
- Could DPPO signs be fixed to the side of bins so that they were obvious when people were sitting next to the bins? The officer said that would be looked into.
- Car crime seemed to be on the increase along with breaking into bookmakers. The officer advised that car crime had been on the increase but was now at its lowest level and crimes against bookmakers were actually very rare. Serious acquisitive crime was taken very seriously and was scrutinised on a monthly basis.
- Did we have enough special constables in place to support the Police? The Executive Director of Operations advised that there were never enough special constables but that there was currently a big recruitment drive to increase numbers.

RECOMMENDATION

The Committee:

- (i) Endorsed the proposed Designated Public Places Order; and
- (ii) Recommended the adoption of the Designated Public Places Order to Full Council.

6. Review of 2009/10 and Future Work Programme

The report provided the Committee with a review of the work undertaken during 2009/10 and the draft work programme for 2010/11. The Committee were asked to consider their work from last year and to decide on any items they wished to continue to monitor this year. The Committee were also asked to develop their work programme for the coming year.

Review of the Last Year

During the last year, the Committee considered the following issues:

- Performance of the Local Area Agreement
- Cultural and Leisure Trust
- Portfolio Progress from Cabinet Members relevant to the Committee
- Sustainable Communities Act and Neighbourhood Management
- Neighbourhood Councils
- Homelessness Prevention Action Plan
- How has the economic downturn had an effect on the amount and type of crime in Peterborough?

As the Council's designated Crime and Disorder Committee the Committee considered the following issues:

- Crime and Disorder Committee – Protocol and Working Arrangements
- Serious Acquisitive Crime
- Domestic Violence and Sexual Violence
- Safer Peterborough Partnership – Young Offenders Initiatives
- Restorative Justice Approach to Youth Crime
- Section 75 Pooled funding arrangements for substance misuse services
- Road Safety
- Safer Peterborough Partnership Plan
- Policing Pledge

Work Programme for 2010/11

Suggestions for items for the work programme had been sought from Officers prior to the meeting and the Committee were advised of these:

- Cohesion Action Plan
- Neighbourhood Councils
- The 'Big Society' - a new Government initiative
- Citizen Power in Peterborough
- Family Recovery Programme
- Strategic housing function

Observations regarding recommendations made during last years work programme:

Restorative Practices in Peterborough

The Committee had recommended at its meeting on 25 November 2009 that the Cabinet Member for Children's Services and the Executive Directors for Children's Services and Operations support the development of restorative justice practices in Peterborough by undertaking a number of actions, including:

- Identifying resources and funding in the amount of £60,000 to secure a full time Restorative Justice Development Officer;
- Identifying a training budget to enable officers to be trained to deliver restorative justice practices across Peterborough. These officers would then train other officers in restorative justice practices;
- Working with the Restorative Justice Steering Group and Team to support the ongoing development of restorative justice practices which would ensure that Peterborough became a restorative justice authority; and
- Ensuring that the awareness and profile of restorative justice practices were embedded across the authority

The Cabinet Member had supported the recommendations and had said that she was committed to doing all that she could to achieve successful outcomes for youth offenders and to undertake whatever approaches were possible to prevent re offending. Officers had also supported the approach but did not have the resources to take it forward on a formal basis.

The Chair advised that she had noted the responses to the recommendations and was disappointed that the resources had not been available to take the work forward. The Executive Director of Operations advised that due to work that was being done with the Royal Society of Arts (RSA) he had met with Dr Hilary Cremin, Senior Lecturer at Cambridge University who specialised in restorative justice and had invited her to do some study work with the schools in the city. Dr Cremin had agreed to come and scope a piece of work that would be at no cost to the Council, to look at how Peterborough approached restorative justice. Dr Cremin's findings would be presented to a future meeting of the committee. The Chair advised that she was encouraged by this response and the Committee agreed to continue to monitor the recommendations made.

The Committee were happy with the responses received on the other recommendations made under last years work programme and agreed not to monitor these further.

The draft work programme for 2010/2011 was considered along with suggestions submitted by officers and other suggestions were sought from the Committee for inclusion.

The Executive Director gave some background information on the Big Society and Citizen's power. The Big Society was the government's proposals around the localism agenda and dealt with some of the issues following the ending of the Comprehensive Area Assessment (CAA). The focus was very much on greater improvement and empowerment of local communities and was about putting power back in to local peoples hands. Citizen's Power was a RSA programme which Peterborough was heavily engaged in. There were seven separate strands around civic engagement and working with communities to increase and support their engagement. He felt that this would be an excellent programme to scrutinise.

Members wished to include an item on the work programme around the community cohesion agenda and the cohesion action plan for later in the year. It was agreed that all other items on the draft work programme would remain and along with any other suggestions would be discussed at the next meeting of the Group Representatives to decide on how to take them forward.

Members requested that an invitation be sent out to the Cabinet Members with portfolios relevant to the remit of Committee to attend a future meeting to advise on the progress of their portfolios. They also requested that a progress report on the Cultural and Leisure Trust be brought to the Committee in January 2010.

ACTIONS:

- i. The Safer Peterborough Partnership Manager to confirm how many Special Constables there are in Peterborough and report back to the Committee through the Scrutiny Officer.
- ii. The Scrutiny Officer to provide all Committee members with a copy of the Citizen's Power in Peterborough scoping document.
- iii. The Scrutiny Officer to invite the following Cabinet Members to a future meeting to give an update on their portfolios.
 - Cabinet Member for Culture, Recreation and Strategic Commissioning
 - Cabinet Member for Business Engagement
 - Cabinet Member for Housing, Neighbourhoods and Planning
 - Cabinet Member for Community Cohesion, Safety and Women's Enterprise

- iv. That the work programme be finalised at the next meeting of the Group Representatives.
- v. That the Committee continues to monitor the recommendations around restorative justice and
- vi. That the Executive Director of Operations brings to a future meeting the report on the findings from the study undertaken by Dr Cremin regarding Peterborough's approach to restorative justice in schools.

7. Cessation of the Comprehensive Area Assessment

The report provided the Committee with information regarding the Government's announcement to abolish the Comprehensive Area Assessment (CAA). As a result of the announcement the Audit Commission had now advised that all work on updating the area assessment and organisational assessment would cease with immediate effect. Members were advised that the Corporate Management Team were considering the most appropriate method of continuing to manage performance reporting and would update Scrutiny when a decision had been made and therefore there would be no performance monitoring reports presented to the Committee in the interim.

Observations and Questions:

- Members advised that they were pleased that the CAA had ceased as they had felt that the process had taken up a great deal of officer time. Members wanted to know how the abolition of the CAA would affect the Council's staffing structure. Members were advised that this information was not available at this time as monitoring of performance would still need to be continued but the way in which it would be completed had not yet been agreed. Whilst the CAA had ceased there would still be requirements to monitor performance by other bodies such as Ofsted. The Corporate Management Team was considering the best and most appropriate method of taking this forward.

ACTIONS AGREED

- i. The Committee noted the report and requested that they be advised of how performance monitoring would take place when details became available.

8. Forward Plan of Key Decisions

The Committee received the latest version of the Council's Forward Plan, containing key decisions that the Leader of the Council anticipated the Cabinet or individual Cabinet Members would make during the course of the following four months. Members were invited to comment on the Plan and, where appropriate, identify any relevant areas for inclusion in the Committee's work programme.

Councillor Goldspink requested further information on the Sale of Land at Dickens Street Car Park. The Scrutiny Officer advised that this item did not fall within the remit of this Committee and that it came under the remit of the Sustainable Growth Scrutiny Committee.

ACTION AGREED

The Committee noted the Forward Plan and agreed that there were no items to bring to the Committee. The Scrutiny Officer to refer Councillor Goldspink's request for further information on the Sale of Land at Dickens Street Car Park to the Scrutiny Officer supporting Sustainable Growth Scrutiny Committee.

The meeting began at 7.00 and ended at 8.05pm

CHAIRMAN

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STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 5
21 JULY 2010	Public Report

Report of the Executive Director of Operations

Contact Officer(s) – Detective Chief Inspector Gary Goose: Safer Peterborough Strategy Manager
Contact Details – 01733 863780

THE DEVELOPMENT OF INTEGRATED OFFENDER MANAGEMENT (IOM) “Addressing causes not symptoms”

1. PURPOSE

- 1.1 The purpose of this report is to advise the Committee of the progress, development and impact of the Integrated Offender Management programme.

2. RECOMMENDATIONS

- 2.1 To scrutinise the development and impact of the Integrated Offender Management programme and to comment on areas where improvement or alternative approaches may prove effective.

3. LINKS TO THE SUSTAINABLE COMMUNITY STRATEGY AND LOCAL AREA AGREEMENT

- 3.1 The report is linked to the Sustainable Community Strategy priority of Creating Strong and Supportive Communities.

4. BACKGROUND

- 4.1 This short document is intended to stimulate discussion around the development of an integrated approach to offender management in Peterborough at the Strong and Supportive Communities Scrutiny Committee meeting of 21st July 2010. This provides my personal view of the development of IOM and its impact.

This report is subsequent to the update provided by DCI Donna Wass and I to the committee during 2009.

5. KEY ISSUES

- 5.1
- Where offender management has come from; i.e. offender management in context
 - Where the partnership is now
 - Where we are going

5.2 Putting integrated offender management into the context of Peterborough

About 10 years ago I was working in my home town of Peterborough as Detective Inspector. My role at the time was to tackle drug dealing, organised criminality, burglary, robbery, assaults, sexual offences and with the odd murder thrown in as well. The motives for almost all of those crimes were in some way linked back to sex, drugs, money or some form of mental health issue.

My teams and I were working really hard. Lots of people were caught and lots of people were

sent to prison; these were the same people (or children of the same people) that I had dealt with in my preceding police career. Apparently I was doing a good job then because the police were hitting their detection targets.

But there was a frustration amongst a number of my colleagues and I that nothing was making a difference. We would lock up burglars and car thieves and they would come and do it again; we would take a drug dealing ring out but someone would fill the void. We all knew that 'some kids never stood a chance' but it wasn't thought to be the police's job to solve those problems. The work was exciting but our 'results' felt hollow; everything was short term. We were hooked in to looking at the symptoms (the crime) and not the causes.

At that same time, there was an organisation called Probation whose staff were also working really hard, with some of the same people, but the police didn't really know what they were doing – they certainly didn't talk to each other.

Solicitors were thought to be there to 'get people off' what they had done; it was nothing about truth, it was all about win and lose.

Health and social care were working hard with some of these people, trying to fix them or their circumstances and they were probably interested more in the individual and not too much about the wider community, and they also very rarely spoke with the police or anyone else for that matter because they had their job to do.

Oh, and anti-social behaviour, from police perspective 'that's just minor stuff we are not bothered about that'.

I went on to a couple of other specific investigations for a few years and then began working again with the relatively newly formed Prolific and Priority Offenders (PPO) and Drug Intervention Programmes (DIP) about 4 years ago, and guess what – it was exactly the same people offending and re-offending or children of the same people. And still everyone was working really hard and trying to make a difference but nothing was joining up. There had to be a better way to address causes and not symptoms.

I then became aware of some startling figures about offending rates and offenders themselves as they entered prison:

Only 0.5% of offenders are responsible for up to 10% of our volume crime

10% of offenders are responsible for up to 50% of our volume crime

33% had been in care at some point

90% had been excluded from school at some point

54% had an educational level of an 11 year old

50% were long term unemployed

40% a hard drug issue of more than £100 a day

70% of their closest friendship groups had multiple convictions

10% had a formally diagnosed mental illness

and 76% of those serving less than 12 months would be back in prison within 2 years.

But, given the way we had historically worked it wasn't a surprise to see Peterborough with disproportionately high crime rates and high levels of re-offending. In actual fact, if we wanted to create a system to promote offending, we probably had a pretty good model at that time, and

yet everyone was working hard to try and reduce it.

Then came IOM and finally there was an acknowledgement that the whole is better than any individual component part and that a difference could be made by just doing something that meant common sense:

- It makes sense with those figures to identify youngsters at risk and concentrate on diverting them away from offending;
- It makes sense to concentrate on those youngsters excluded or at risk of being excluded from school;
- It makes sense to concentrate efforts on those causing the most problems (0.5% of offenders responsible for 10% of crime were picked up by PPO but what about the next 10% responsible for 50% of our volume?);
- It makes sense to concentrate on dealing with someone's drug addiction, or mental health or housing issues or unemployment;
- It makes sense for agencies to work together so people got the same message – "we can help but play your part too".
- And, it makes sense to try and get our communities involved in developing solutions and making offending and anti-social behaviour actually feel wrong for those who indulge.

And so we began to develop IOM in Peterborough.

5.3 Where are we now?

Aware of the clear Home Office (HO) guidance about not developing IOM until Drug Intervention Programme (DIP) and Prolific and Priority Offenders (PPO) was as fit for purpose as it could be – we benefited from a PPO review and realigned DIP. The police led an anti-burglary campaign known as Operation Alert. Targeting 60 known burglar's, being proactively 'in their faces', and ensuring that they all knew burglary was the police priority. And then we began to look a wider co-hort of offenders and introduced The Key's Project – those who fall just below PPO status but who on any given week could be offending more than a PPO and catering for some female offenders recognising the complexity of female heroin addicted shop lifting sex workers, 'pimped' by their boyfriends, we joined up with the Dawn Project, funded by the Ministry of Justice and run by the Women's Centre.

AND ITS WORKED but there's lots more to do (return to this in a moment)

We found some blockages (some of which still need some work)

Short –termism

Organisational arrogance and ego

Conflicting targets

Human nature

Politics

But, perhaps galvanised and motivated by the Comprehensive Area Assessment (CAA) red flag, and with some forward thinking and influential management we began to draw things together to where we are today.

We:

- re-focussed and strengthened police activity and investigation techniques,
- amalgamated the community safety teams to provide support,
- strengthened Neighbourhood Policing Teams,
- maintained a full safer schools commitment,
- introduced partnership tasking,
- reviewed and redefined our way of looking at anti-social behaviour,
- remodelled DIP and began to look at our substance misuse delivery and began to look more closely at alcohol as an influencer,
- reviewed, refreshed our PPO scheme to target more closely those committing serious acquisitive crime
- collapsed the PPO strategic group, re-drew its focus as an IOM strategic group and brought in DIP/Operation Alert and latterly The Keys Project.

It's worked because serious acquisitive crime is down, burglary has halved and the air in Peterborough has not changed! **So there comes a point where you have to say the way of working has made a difference and that is now.**

5.4 Where are we going?

There is a lot more to do in Peterborough and some specific challenges ahead.

- The Social impact bond is an exciting development: It is, and must continue to be embraced, it is now engaged at a strategic level and we must ensure that the benefits it can bring are developed at a tactical level. We must ensure there is not wasted and duplicated energy. We must flag up some concerns around the simplistic measure of success proposed and agreed.
- The funding crisis means we must be clear that government and our communities want us to reduce crime first and not be slavish to old fashioned detection rates. Detection rates should be an indicator of one area of overall performance not an end in themselves. Government will need to work with Constabularies to change their culture.
- We must get cross agency agreement as to who is to lead as we develop a one team approach to offender management.
- That one team approach has to reach further into the voluntary sector and continue to develop a consistent case management approach based upon the pathways to reduce reoffending.
- We need clarity around the A10 states issue – a real acute problem in the City
- We need to ensure that language around initiatives to offer incentives to offenders is not something that alienates the public but rather galvanises public support and confidence. We must not allow ourselves to get into the 'deserving and undeserving debate' around funding.

I believe we have moved IOM forward in the City, I do not believe we are anywhere near the finished article but I do believe that what we have already done is making a significant difference to the City's safety.

6. NEXT STEPS

- 6.1 Following the discussion at the meeting the Scrutiny Committee may make recommendations and request further scrutiny at a future meeting.

STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 6
21 JULY 2010	Public Report

Report of the Head of Neighbourhoods

Report Author: Adrian Chapman
Contact Details: 863887

CITIZEN POWER PROGRAMME

1. PURPOSE

The purpose of this report is to provide the Committee with an initial overview of the new Citizen Power programme in Peterborough, to allow Members the opportunity to provide initial scrutiny of the programme, and to enable Members to determine which aspects of the programme they wish to scrutinise in more depth throughout the course of the year.

2. RECOMMENDATIONS

Members are asked to comment on and scrutinise the overall Citizen Power programme, and to agree which aspects they feel they would like further information on in order to provide a greater depth of scrutiny and challenge during the course of the year. Members are also asked to consider what aspects of Council business the Citizen Power programme needs to relate to in order to maximise the benefits of the programme for the stronger and supportive communities agenda.

3. LINKS TO CORPORATE PLAN, SUSTAINABLE COMMUNITY STRATEGY AND LOCAL AREA AGREEMENT

The Citizen Power programme directly underpins all aspects of the Sustainable Community Strategy insofar as it seeks to engender a meaningful and sustainable sense of community and civic activism, pride in our city, and ways of developing and delivering services that better meet the expectations and needs of our citizens.

4. BACKGROUND

The Council has entered into a unique collaboration with the Royal Society for the Arts (RSA) and the Arts Council to develop and deliver the Citizen Power programme. Initially the programme will run for two years.

The collaboration emanates from the earlier Perception Peterborough project, during which it was established that a new way of empowering our citizens was needed in order to engender a spirit of pride and identity in our city.

The Citizen Power programme aims to establish behavioural change amongst residents and service providers that results in communities taking a far greater interest in, as well as an active role in, the decisions and issues that affect them.

The programme is part-funded by the Council and the Arts Council, and is financially underwritten by the RSA who are actively seeking additional external investment to support and expand the programme.

Currently, the programme has seven distinct projects within it:

- **Sustainable Citizenship**
Exploring ways in which local people can develop their own solutions to environmental change and innovation
- **Building Recovery Capital**
Designing new substance misuse services driven and directed by service users
- **Peterborough Curriculum**
Peterborough designing their own school curriculum, connecting what young people learn in school with the place where they live
- **Civic Commons**
A new forum bringing together citizens, leading local figures and high profile speakers to discuss topical issues and inspire local civic action
- **Arts and Social Change**
Exploring how creativity and arts can be used to build attachment, participation and innovation
- **Making Social Media Social**
Making Citizen Power transparent and building new online networks
- **Civic Health Audit**
A fresh approach to evaluating civic health and local performance

More detail about each of these projects will be presented to Members during the meeting, but is also contained in the Scoping Study previously circulated.

5. KEY ISSUES

The Citizen Power programme provides an excellent response to the Coalition Government's 'Big Society' strategy, which aims to ensure local participation, control and choice and seeks to enhance the community leadership role of elected Members.

The programme is nationally unique and is attracting significant levels of interest from many other local authorities as well as a number of high profile national organisations.

It will help us to deliver new ways of working, and will ensure that many of the service redesign principles that will be an inevitable part of our ongoing efficiency work are properly understood by, and embedded within, our communities.

6. IMPLICATIONS

The Citizen Power programme will have far-reaching local as well as national implications. The programme is proactive and will deliver tangible outcomes that encourage and enable civic activism and involvement. It will help shape national policy, and will continue to put Peterborough 'on the map'.

7. CONSULTATION

Consultation with key partners and stakeholders has been an inherent part of the development of the Citizen Power programme, and we are working towards a local launch event to be held on July 19th. Further and more intense local consultation is now needed as part of a structured communications plan to ensure that the programme delivers what is right and appropriate for our city.

8. EXPECTED OUTCOMES

It is anticipated that the consideration of this report coupled with the presentation to be delivered during the meeting will result in Members fully understanding the scope and potential offered by the Citizen Power programme.

9. NEXT STEPS

It is recommended that further and more detailed updates relating to specific components of the overall Citizen Power programme be brought to the Strong and Supportive Communities Scrutiny Committee during the course of the year to review progress and identify issues and opportunities.

10. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

Not applicable

11. APPENDICES

None

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STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 7
21 JULY 2010	Public Report

Report of the Solicitor to the Council

Contact Officer – Paulina Ford, Performance Scrutiny and Research Officer
Contact Details – (01733) 452508 or email paulina.ford@peterborough.gov.uk

SCRUTINY BIG DEBATE – ISSUES PAPER

1. PURPOSE

- 1.1 The purpose of this report is to advise the Committee of the outcomes of the Big Debate event which was held in February 2010.

2. RECOMMENDATIONS

- 2.1 To consider and comment on the outcomes of the Scrutiny Big Debate.
- 2.2 To delegate to the Group Representatives consideration of which items should be added to the Committee's work programme.
- 2.3 To receive an update on the progress of the outcomes at a future meeting.

3. LINKS TO THE SUSTAINABLE COMMUNITY STRATEGY AND LOCAL AREA AGREEMENT

- 3.1 The report and the outcomes of the Big Debate are linked to the Sustainable Community Strategy priority of Creating Strong and Supportive Communities.

4. BACKGROUND

- 4.1 The Scrutiny Big Debate involved an investigation by the four Scrutiny Committees in to how the economic downturn had affected the City in terms of its aspirations for growth, levels of crime, requirements to support vulnerable people and its credentials for environmental sustainability with particular reference to transport. It was a pioneering piece of work that had been designed and delivered in consultation with the Centre for Public Scrutiny.
- 4.2 The scope of the review for the Strong and Supportive Communities Scrutiny Committee had been to look at how the economic downturn had affected the amount and type of crime in Peterborough.
- 4.3 The event was held at the Key Theatre on the 16 February and involved a group of students from the Key Youth Theatre who put on a short performance that told the story of a family living in Peterborough who had been affected by the economic downturn. After the performance the audience were able to question a panel of representatives from partner organisations on the effects of the economic downturn and crime in Peterborough.

5. KEY ISSUES

- 5.1 Following the discussion which was held on the evening a number of issues were suggested to take forward for further work. The issues which were raised at the Strong and Supportive Communities event are attached at Appendix 1.

- 5.2 The Committee are now asked to formally receive the issues which were raised and to:
- (i) consider and comment on the outcomes of the Big Debate; and
 - (ii) delegate to the Group Representatives consideration of which items should be added to the Committee's work programme.

6. IMPLICATIONS

- 6.1 Any implications are contained within the Issues Paper.

7. CONSULTATION

- 7.1 Consultation has taken place as part of the Scrutiny Big Debate event held on 16 February 2010.

8. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

- 8.1 The Scrutiny Big Debate Issues Paper – April 2010

9. APPENDICES

- 9.1 Appendix 1 - Outcomes from the Strong and Supportive Communities Scrutiny Big Debate

**Strong and Supportive Communities Scrutiny Committee
Big Debate - Issues Paper**

A	Safer Peterborough Partnership Priorities
1.	Examine what actions the police are taking about the robbery of personal property.
2.	Support the development of new initiatives to tackle Anti Social Behaviour
3.	Investigate what the impact of Acceptable Behaviour Contracts has been.
B	Families and Children
1.	Examine how much is being invested into debt counselling and look at innovative ways of offering this type of support through local voluntary organisations such as faith groups.
2.	Investigate ways of expanding the Safer Schools Partnership and providing police in more schools.
3.	Investigate and examine ways of early intervention and support to help families who are at the starting point of a crisis such as a father losing his job.
4.	Examine what schools are doing to highlight truancy.
5.	Support the Restorative Justice approach and decriminalisation of young people who commit their first offence.
6.	Support the development of the Family Intervention Programme.
7.	Continue with the pilot of the Family Recovery Project
8.	Investigate Restorative Justice becoming a sanction.
C	Communities
1.	Examine community involvement in helping to combat anti social behaviour and solving crime.
2.	Investigate the provision of more youth facilities and youth projects.
3.	Councillors to consider donating £1000 of their community leadership fund towards youth projects.
D	Other Issues
1,	Examine the possibility of setting up a workers co-operative
2.	Request Scrutiny to lobby the Government to allow Councils more autonomy in making decisions that affect people's lives at a local level.

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STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 8
21 JULY 2010	Public Report

Report of the Solicitor to the Council

Report Author – Paulina Ford, Performance Scrutiny and Research Officer

Contact Details – 01733 452508 or email paulina.ford@peterborough.gov.uk

FORWARD PLAN – 1 JULY TO 31 OCTOBER 2010

1. PURPOSE

- 1.1 This is a regular report to the Strong and Supportive Communities Scrutiny Committee outlining the content of the Council's Forward Plan.

2. RECOMMENDATIONS

- 2.1 That the Committee identifies any relevant items for inclusion within their work programme.

3. BACKGROUND

- 3.1 The latest version of the Forward Plan is attached at Appendix 1. The Plan contains those key decisions, which the Leader of the Council believes that the Cabinet or individual Cabinet Member(s) will be making over the next four months.
- 3.2 The information in the Forward Plan provides the Committee with the opportunity of considering whether it wishes to seek to influence any of these key decisions, or to request further information.
- 3.3 If the Committee wished to examine any of the key decisions, consideration would need to be given as to how this could be accommodated within the work programme.
- 3.4 A new version of the Forward Plan will be issued on 16 July and copies will be tabled at the meeting.

4. CONSULTATION

- 4.1 Details of any consultation on individual decisions are contained within the Forward Plan.

5. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

None

6. APPENDICES

Appendix 1 – Forward Plan of Executive Decisions

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**PETERBOROUGH CITY
COUNCIL'S FORWARD PLAN
1 JULY 2010 TO 31 OCTOBER 2010**

FORWARD PLAN OF KEY DECISIONS - 1 JULY 2010 TO 31 OCTOBER 2010

During the period from 1 July 2010 To 31 October 2010 Peterborough City Council's Executive intends to take 'key decisions' on the issues set out below. Key decisions relate to those executive decisions which are likely to result in the Council spending or saving money in excess of £500,000 and/or have a significant impact on two or more wards in Peterborough.

This Forward Plan should be seen as an outline of the proposed decisions and it will be updated on a monthly basis. The dates detailed within the Plan are subject to change and those items amended or identified for decision more than one month in advance will be carried over to forthcoming plans. Each new plan supersedes the previous plan. Any questions on specific issues included on the Plan should be included on the form which appears at the back of the Plan and submitted to Alex Daynes, Senior Governance Officer, Chief Executive's Department, Town Hall, Bridge Street, PE1 1HG (fax 01733 452483). Alternatively, you can submit your views via e-mail to alexander.daynes@peterborough.gov.uk or by telephone on 01733 452447.

The Council invites members of the public to attend any of the meetings at which these decisions will be discussed and the papers listed on the Plan can be viewed free of charge although there will be a postage and photocopying charge for any copies made. All decisions will be posted on the Council's website: www.peterborough.gov.uk. If you wish to make comments or representations regarding the 'key decisions' outlined in this Plan, please submit them to the Governance Support Officer using the form attached. For your information, the contact details for the Council's various service departments are incorporated within this plan.

NEW ITEMS THIS MONTH:

Extension of the Banking Services Contract with Barclays Bank
The Future of Peterborough Community Services (the provider arm of the Primary Care Trust)
Legal Services for the Medium Term Financial Strategy
Carbon Reduction Commitment (CRC) Energy Efficiency Scheme

JULY

KEY DECISION REQUIRED	DATE OF DECISION	DECISION MAKER	RELEVANT SCRUTINY COMMITTEE	CONSULTATION	CONTACT DETAILS / REPORT AUTHORS	REPORTS
<p>Supporting People Programme: Independent Living Support Service To approve a contract between Peterborough City Council and NHS Peterborough to jointly commission existing housing related support services where social care is also provided or the services meet local or national priorities and strategy through the NHS Peterborough commissioned Independent Living Support Service, for an initial term of 3 years from 1 April 2010 with the discretion to extend this on an annual basis to a maximum of 5 years.</p>	<p>July 2010</p>	<p>Cabinet Member for Housing, Neighbourhoods and Planning</p>	<p>Strong and Supportive Communities and Scrutiny Commission for Health Issues</p>	<p>Internal Departments and Relevant Stakeholders as appropriate.</p>	<p>Belinda Child Housing Strategic Manager belinda.child@peterborough.gov.uk</p>	<p>Public report will be available from the Governance Team one week before the decision is made.</p>

<p>Hampton Children's Centre The development of a children's centre facility in the grounds of Hampton Hargate Primary School. The facility will comprise rooms for a larger pre-school as well as multi function rooms to develop a range of services predominantly for children under 5 and their families.</p>	July 2010	Cabinet Member for Children's Services	Creating Opportunities and Tackling Inequalities	A range of people and organisations have been consulted through the process. Ongoing consultation will take place in working with parents to ensure the service delivered from the facility meet local needs	Pam Setterfield Assistant Head of Children & Families Services (0-13) Tel: 01733 863897 pam.setterfield@peterborough.gov.uk	Public report will be available from the Governance Team one week before the decision is made.
<p>Peterborough Bridges Refurbishment Programme 2010/11 Nomination of contractor through the HA Midlands Works Framework Contract 4</p>	July 2010	Cabinet Member for Housing, Neighbourhoods and Planning	Environment Capital	Relevant stakeholders and ward councillors as appropriate.	Richard Cranwell Bridges and Drainage Team Manager richard.cranwell@peterborough.gov.uk	Public report will be available from the Governance Team one week before the decision is made.

<p>Transport and Engineering Professional Services Contract As a result of negotiations with the current supplier to deliver further savings for the Council over the remainder of the current contract there is a need to put in a place a contract variation that requires a Cabinet Member decision.</p>	July 2010	<p>Cabinet Member for Housing, Neighbourhoods and Planning</p>	Environment Capital	Internal Departments and Relevant Stakeholders as appropriate.	<p>Barry Kirk, Transportation and Development Group Manager Tel: 01733 317450 Barry.kirk@peterborough.gov.uk</p>	Public report will be available from the Governance Team one week before the decision is made.
<p>Extension to Hampton Hargate School Authority to award a contract for the construction of an extension to Hampton Hargate Primary School</p>	July 2010	<p>Cabinet Member for Education, Skills and University</p>	Creating Opportunities and Tackling Inequalities	Consultation will take place with relevant stakeholders, internal departments and ward councillors as appropriate.	<p>Isabel Clark Planning & Development Manager Tel: 01733 863914 isabel.clark@peterborough.gov.uk</p>	Public report will be available from the Governance Team one week before the decision is made

<p>Joint Service Centre at Hampton To commence the procurement process for a design and build contract for the provision of new leisure and library facilities at Hampton as part of the joint service centre in partnership with NHS Peterborough</p>	July 2010	<p>Deputy Leader and Cabinet Member for Culture, Recreation and Strategic Commissioning</p>	Strong and Supportive Communities	Consultation will take place with the Cabinet Member of Community Services, ward councillors, affected divisions within PCC and potential user groups in Hampton.	<p>Fiona O'Mahony Hampton Joint Service Centre Project Director Tel: 01733 863856 fiona.o'mahony@peterborough.gov.uk</p>	Public report will be available from the Governance Team one week before the decision is made
<p>Passenger Transport Framework Tender Requirements for special educational needs and mainstream school contract.</p>	July 2010	<p>Cabinet Member for Education, Skills and University</p>	Creating Opportunities and Tackling Inequalities	Internal stakeholders.	<p>Cathy Summers Team Manager - Passenger Transport Contracts and Planning cathy.summers@peterborough.gov.uk</p>	Public report will be available from the Governance Team one week before the decision is made.
<p>Floating Support Contract: Cross Keys Homes Extension of Contract Extension of contract to provide a generic floating support service for clients with housing support needs.</p>	July 2010	<p>Cabinet Member for Housing, Neighbourhoods and Planning</p>	Strong and Supportive Communities	Internal Departments and Relevant Stakeholders as appropriate.	<p>Belinda Child Housing Strategic Manager belinda.child@peterborough.gov.uk</p>	Public report will be available from the Governance Team one week before the decision is made.

<p>Extension of the Banking Services Contract with Barclays Bank Peterborough City Council's contract with Barclays Bank who provide our banking services is due to expire on the 30th September 2010 and the contract needs to be extended for a further 2 years.</p>	July 2010	Cabinet Member for Resources	Strong and Supportive Communities	Internal Departments and Relevant Stakeholders as appropriate.	Sian Warren Capital Accounting Manager Tel: 863924 sian.warren@peterborough.gov.uk	Public Report will be available from the governance Team one week before the decision is taken
<p>Legal Services for the Medium Term Financial Strategy To appoint a legal services partner for the provision of legal advice in relation to the MTFS who have experience of implementing joint ventures, designing financial models for major construction and development projects and providing legal agreements and design work.</p>	July 2010	Cabinet Member for Resources	Strong and Supportive Communities	Internal Departments and Relevant Stakeholders as appropriate.	Andrew Cox Senior Category Manager andy.cox@peterborough.gov.uk	Public Report will be available from the Governance Team one week before the decision is taken
<p>CRC Energy Efficiency Scheme Obligatory emissions trading scheme, PCC is required to register before September 2010 for full participation in the scheme because it met the qualification criteria.</p>	July 2010	Cabinet Member for Environment Capital	Environment Capital	Internal	Charlotte Palmer Climate Change Team Manager Charlotte.palmer@peterborough.gov.uk	Public Report will be available from the Governance Team one week before the decision is taken

AUGUST

KEY DECISION REQUIRED	DATE OF DECISION	DECISION MAKER	RELEVANT SCRUTINY COMMITTEE	CONSULTATION	CONTACT DETAILS / REPORT AUTHORS	REPORTS
<p>Award of Contract - Heltwate School To award the contract for refurbishment of the school</p>	August 2010	Cabinet Member for Education, Skills and University	Creating Opportunities and Tackling Inequalities	Internal departments as appropriate	Alison Chambers Asset Development Officer alison.chambers@peterborough.gov.uk	Public report will be available from the Governance Team one week before the decision is made.
<p>Ormiston Bushfield Academy To award a contract to design & build the new Ormiston Bushfield Academy school buildings from the Partnerships for Schools National Framework of Contractors.</p>	August 2010	Chief Executive	Creating Opportunities and tackling Inequalities	Internal Departments and Relevant Stakeholders as appropriate.	Brian Howard PFI Project Manager Tel: 01733 863976 brian.howard@peterborough.gov.uk	Public report will be available from the Governance Team one week before the decision is made.

SEPTEMBER

KEY DECISION REQUIRED	DATE OF DECISION	DECISION MAKER	RELEVANT SCRUTINY COMMITTEE	CONSULTATION	CONTACT DETAILS / REPORT AUTHORS	REPORTS
<p>Section 75 Pooled funding arrangements for substance misuse services Variation to the existing partnership agreement under the National Health Act 2006 to pool funding from NHS Peterborough and PCC to commission drugs services. The variation takes into account the slight changes to governance and structure of the former Drug and Alcohol Action Team, now part of the Safer Peterborough Partnership, and additional funding made available to NHS Peterborough for integrated drug treatment within HMP Peterborough.</p>	<p>September 2010</p>	<p>Cabinet Member for Resources</p>	<p>Scrutiny Commission for Health Issues</p>	<p>Internal stakeholders as appropriate</p>	<p>Karen Kibblewhite Community Safety And Substance Misuse Manager Tel: 01733 864122 karen.kibblewhite@peterborough.gov.uk</p>	<p>Public report will be available from the Governance team one week before the decision is made</p>

<p>The Future of Peterborough Community Services (the provider arm of the Primary Care Trust) For Cabinet to approve proposals from the Primary Care Trust regarding the future of Peterborough Community Services, including adult social care.</p>	September 2010	Cabinet	Scrutiny Commission for Health Issues	Internal Departments and Relevant Stakeholders as appropriate.	Denise Radley Director of Adult Social Services & Performance Tel: 01733 758444 denise.radley@peterborough.gov.uk	Public report will be available from the Governance Team one week before the decision is made.
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OCTOBER

KEY DECISION REQUIRED	DATE OF DECISION	DECISION MAKER	RELEVANT SCRUTINY COMMITTEE	CONSULTATION	CONTACT DETAILS / REPORT AUTHORS	REPORTS
THERE ARE CURRENTLY NO DECISION SCHEDULED FOR OCTOBER.						

CHIEF EXECUTIVE'S DEPARTMENT Town Hall, Bridge Street, Peterborough, PE1 1HG

Communications
Strategic Growth and Development Services
Legal and Democratic Services
Policy and Research
Economic and Community Regeneration
Housing Strategy
Drug Intervention Programme and Drug and Alcohol Team
HR Business Relations, Training & Development, Occupational Health & Reward & Policy

COMMERCIAL SERVICES DEPARTMENT Nursery Lane, Fengate, Peterborough PE1 5BG

Property Services
Building & Maintenance
Streetscene and Facilities
Finance and Support Services

STRATEGIC RESOURCES DEPARTMENT Director's Office at Town Hall, Bridge Street, Peterborough, PE1 1HG

Finance
Internal Audit
Information Communications Technology (ICT)
Business Transformation
Performance and Programme Management
Strategic Property
Human Resources (HR Support)
Customer Services

CHILDRENS' SERVICES DEPARTMENT Bayard Place, Broadway, PE1 1FB

Families and Communities
Commissioning and Performance
Learning

OPERATIONS DEPARTMENT Bridge House, Town Bridge, PE1 1HB

Planning Services (Planning Delivery, Building Control)

Environment Transport and Engineering Services (Infrastructure Planning & Delivery, Network Management, Transport & Sustainable Environment)

City Operations (Resilience, CCTV, Car Parking, Markets, Health & Safety)

Neighbourhood Services (Community Engagement, Community Safety, Business Regulation, Housing)

Operations Business Support (Finance, Economic Participation, Business Support)

Meeting Date	Item	Progress
<p>16 June 2010</p> <p><i>Draft Report 31 May Final Report 7 June</i></p>	<p>CRIME AND DISORDER SCRUTINY COMMITTEE</p>	
	<p>Designated Public Place Order (DPPO)</p> <p>To scrutinise the proposed Designated Public Place Order</p> <p>Contact Officers: Katy Softley, Christine Graham</p>	<p>The Committee:</p> <ul style="list-style-type: none"> • Endorsed the proposed Designated Public Places Order; and • Recommended the adoption of the Designated Public Places Order to Full Council.
	<p>Cessation of the Comprehensive Area Assessment</p> <p>To receive a report from the Executive Director of Strategic Resources regarding the coalition Governments plans to abolish the Comprehensive Area Assessment.</p> <p>Contact Officer: Executive Director of Strategic Resources</p>	<p>The Committee noted the report and requested that they be advised of how performance monitoring would take place when details became available.</p>
<p>21 July 2010</p> <p><i>Draft Report 5 July Final Report 12 July</i></p>	<p>CRIME AND DISORDER SCRUTINY COMMITTEE</p>	
	<p>Integrated Offender Management Programme</p> <p>To scrutinise and assess the effectiveness of the Integrated Offender Management Programme.</p> <p>Contact Officer: Detective Chief Inspector Gary Goose: Safer Peterborough Strategy Manager</p>	

Meeting Date	Item	Progress
	<p>The Big Debate – Issues Report To consider the issues which were identified at the Big Debate meeting held in February 2010.</p> <p>Contact Officer: Paulina Ford</p>	
	<p>Citizen Power Programme To receive a report introducing the Citizen Power Programme in Peterborough.</p> <p>Contact Officer: Adrian Chapman, Head of Neighbourhood Services</p>	
<p>15 September 2010 <i>Draft Report 30 August</i> <i>Final Report 6 Sept</i></p>	<p>Consultation on New Executive Arrangements & Possible Changes To Electoral Cycles Under The Local Government & Public Involvement In Health Act 2007 To be consulted on the proposed New Executive Arrangements and possible changes to Electoral Cycles</p> <p>Contact Officer: Helen Edwards, Solicitor to the Council</p>	
	<p>Report on Restorative Justice Practices in Peterborough by Dr Hilary Cremin To scrutinise the outcomes of a study completed by Dr Hilary Cremin on Restorative Justice Practices in Peterborough at City Schools.</p> <p>Contact Officer: Paul Phillipson, Executive Director of Operations</p>	
	<p>Cohesion Strategy To scrutinise and comment on the Cohesion Strategy and make recommendations.</p> <p>Contact Officer: Jawaid Khan, Cohesion Manager</p>	

Meeting Date	Item	Progress
<p>10 November 2010</p> <p><i>Draft Report 25 Oct</i> <i>Final Report 1 Nov</i></p>	<p>Designated Public Place Order (DPPO)</p> <p>To scrutinise the proposed Designated Public Place Orders and assess the impact and effect of those already in place and make recommendations regarding proposals for delegating DPPO decision making to Neighbourhood Councils.</p> <p>Contact Officers: Katy Softley, Christine Graham</p> <p>Portfolio Progress Report from Cabinet Members relevant to the Committee</p> <ul style="list-style-type: none"> ➤ Cabinet Member for Housing, Neighbourhoods and Planning ➤ Cabinet Member for Business Engagement 	
<p>19 January 2011</p> <p><i>Draft Report 3 Jan</i> <i>Final Report 10 Jan</i></p>	<p>Cohesion Action Plan</p> <p>To scrutinise the delivery of the Cohesion Action Plan and make recommendations.</p> <p>Contact Officer: Jawaid Khan, Cohesion Manager</p> <p>Cultural and Leisure Trust</p> <p>To Scrutinise the progress of the Cultural and Leisure Trust</p> <p>Contact Officer: Kevin Tighe</p> <p>Adult Drug Treatment Plan</p> <p>To scrutinise and comment on the Adult Drug Treatment Plan and make any necessary recommendations.</p> <p>Contact Officer: Karen Kibblewhite</p> <p>Portfolio Progress Report from Cabinet Member relevant to the Committee</p> <ul style="list-style-type: none"> ➤ Cabinet Member for Community Cohesion, Safety and Women's Enterprise ➤ Deputy Leader and Cabinet member for Culture, Recreation and Strategic Commissioning 	

Meeting Date	Item	Progress
9 March 2011 <i>Draft Report 21 Feb</i> <i>Final Report 29 Feb</i>	CRIME AND DISORDER SCRUTINY COMMITTEE	
	Safer Peterborough Partnership Plan To scrutinise and comment on the Safer Peterborough Partnership Plan 2010/2011 prior to its consideration by the Executive. Contact Officer: Christine Graham	
	Homelessness Strategy To scrutinise and comment on the Homelessness Strategy and make any necessary recommendations. Contact Officer:	

Items for consideration on the work programme:

1. Proposals for Peterborough to submit proposals under the Sustainable Communities Act (SCA) process prior to presenting to Government.
2. Progress of Neighbourhood Councils
3. 'Big Society'
4. Strategic Housing function – future of Care and Repair, Housing Options, homeless work, private sector stock